

Dialogic Communication and Public Trust in Health Emergencies

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Received : January 15, 2025	ABSTRACT: This narrative review examines the role of strategic communication in crisis management, focusing
Accepted : February 20, 2025	particularly on its effectiveness in fostering public trust during
Published : February 28, 2025	the COVID-19 pandemic. The study aims to explore how transparent, responsive, and technology-integrated
	communication strategies influence collective behavior and
	institutional legitimacy. Using literature sourced from
	databases such as Scopus, Web of Science, and PubMed, this
	review applies thematic analysis to synthesize findings across three dimensions: government public communication, digital
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Communication and Public Trust in Health	results reveal that governments employing multimodal
Emergencies. Sinergi International Journal of	communication-combining factual messaging, symbolic
Communication Sciences, 3(1), 48-60.	narratives, and interactive channels—are more successful in promoting compliance and minimizing misinformation.
https://doi.org/10.61194/ijcs.v3i1.685	Countries with open, participatory approaches generally
https://doi.org/10.01174/jcs.v511.000	report higher levels of public trust compared to those with
	top-down, controlled messaging. Additionally, media
	digitalization facilitates real-time feedback, enhances public engagement, and contributes to crisis transparency. However,
	systemic challenges such as fragmented communication
	systems, lack of adaptive training, and weak interagency
	coordination remain prevalent. These findings suggest the
	need for integrated policy frameworks that emphasize proactive, dialogic, and technologically enhanced
	communication strategies. Future studies should focus on
	developing context-specific models that accommodate
	cultural and institutional nuances. This review underscores
	that strategic communication is an indispensable pillar of
	effective crisis management and should be embedded as a fundamental element of public governance systems.
	Keywords: Strategic Communication, Crisis Management,
	Public Trust, Digital Media, Risk Communication,
	Organizational Resilience.
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INTRODUCTION

In the context of global crisis management, such as the COVID-19 pandemic, strategic communication has emerged as a cornerstone for ensuring transparency, trust, and coordinated responses among diverse stakeholders (Hirschfeld & Thielsch, 2022; Dada et al., 2021). The complexity and uncertainty brought about by such crises highlight the need for communication strategies that are not only reactive but also proactive in nature. This entails delivering accurate, timely, and strategic messages that inform and reassure the public while also guiding internal

organizational stakeholders (Kim & Kreps, 2020). In this regard, the literature underscores the growing relevance of comprehensive communication preparedness and agile messaging frameworks, despite persistent shortcomings in execution (Nour & Kısa, 2024; Hirschfeld & Thielsch, 2022).

The global spread of COVID-19 exposed systemic weaknesses in communication systems across both public and private sectors. Numerous studies have emphasized that strategic communication is crucial for enhancing public trust and ensuring behavioral compliance with public health policies (Hirschfeld & Thielsch, 2022; Cernicova-Bucă & Palea, 2021; Voges et al., 2023). Empirical evidence shows that effective communication can mitigate anxiety, foster collective resilience, and support the successful implementation of crisis response measures. Conversely, missteps such as inconsistent messaging, alarmist narratives, and lack of transparency have led to public confusion and distrust (Dada et al., 2021; Kim & Kreps, 2020).

Data gathered during the pandemic demonstrate that the quality of communication directly influenced outcomes in public health policy adherence (Hirschfeld & Thielsch, 2022; Voges et al., 2023). Quantitative and qualitative analyses revealed that coherent and credible messaging enhanced public engagement and reduced misinformation spread. For example, countries that adopted data-driven and empathetic communication strategies observed higher levels of citizen compliance and institutional loyalty (Cernicova-Bucă & Palea, 2021; Nour & Kısa, 2024). The integration of responsive and adaptive communication frameworks thus emerged as a decisive factor in navigating public health emergencies effectively.

However, strategic communication during crises has faced several key challenges. Among these are the erosion of public trust, the difficulty in delivering consistent and culturally relevant messages, and the challenge of adapting to rapidly evolving information environments (Hirschfeld & Thielsch, 2022; Dada et al., 2021). Trust in public officials and health authorities is often predicated on message transparency and consistency, as well as the perceived alignment of communications with societal values (Kim & Kreps, 2020). Alarmist or dismissive narratives have been shown to undermine the effectiveness of crisis responses, reinforcing the importance of socio-political and psychological contextualization (Nour & Kısa, 2024).

Moreover, the literature identifies a persistent gap between theoretical communication models and their real-world application, particularly in the public and private sectors (Cernicova-Bucă & Palea, 2021; Kabwama et al., 2022). While theoretical frameworks such as the Situational Crisis Communication Theory offer structured guidance, they are often inadequately implemented or poorly adapted to the multifaceted nature of crises. Disparities in message perception between official sources and the public further illustrate the disconnect between strategy and execution (Kim & Kreps, 2020; Nour & Kısa, 2024). Organizational inertia and internal communication breakdowns have also been cited as critical barriers to achieving integrated crisis responses (Camilleri, 2021).

Another core issue lies in the need to deliver flexible and adaptable messaging that evolves with shifting circumstances. Inconsistencies in source credibility, disjointed communication patterns, and misaligned stakeholder interpretations often hinder strategic coherence (Hirschfeld & Thielsch, 2022; Nour & Kısa, 2024). Effective communication must strike a balance between

urgency and accuracy, ensuring the dissemination of timely and verified information while fostering public trust (Voges et al., 2023; Camilleri, 2021). Emerging evidence suggests that dynamic communication frameworks can mitigate misinformation and encourage collaborative responses to crises (Dada et al., 2021).

There is a notable deficiency in the academic literature regarding the practical applications of strategic communication frameworks during global crises. Despite numerous theoretical explorations, there remains a lack of empirical validation and cross-sectoral analysis, particularly with regard to integrating feedback mechanisms and localized strategies (Chaskar & Upadhyay, 2023; Cernicova-Bucă & Palea, 2021). The absence of real-time adaptability in many communication strategies illustrates the need for more robust, field-tested models that account for regional and institutional variations.

To frame this study theoretically, the concept of dialogic communication as articulated by Kent and Taylor (2002) is central. Dialogic communication emphasizes mutuality, openness, empathy, and responsiveness in interactions, contrasting with one-way, top-down dissemination models. In the context of crisis communication, dialogic approaches foster relational trust by involving publics in message construction and feedback processes. This theoretical lens allows the review to examine not only message content but also communicative ethics and engagement dynamics in public health emergencies,

This narrative review aims to synthesize best practices and identify critical failures in strategic communication during crisis management. It focuses on assessing how transparency, empathy, and adaptability in messaging influence public response and institutional effectiveness (Nour & Kısa, 2024; Hirschfeld & Thielsch, 2022). By examining empirical data and case studies from diverse geographic and organizational contexts, this review seeks to bridge the gap between theory and practice and offer actionable insights for future policy and communication strategy development (Moreno et al., 2023).

The scope of this review is global, with a particular focus on comparative analysis across public and private sectors and among different demographic groups. The review will highlight regional variations in communication efficacy, analyze cross-cultural adaptations, and explore how communication strategies are mediated by technological infrastructure and political systems. In doing so, the review provides a comprehensive understanding of the multifaceted nature of strategic communication and its potential for shaping resilient, informed societies in the face of future global crises.

METHOD

This study adopts a narrative review methodology to examine the interconnection between strategic communication, crisis management, and public trust. The methodology involved a comprehensive literature search, systematic selection criteria, and thematic analysis to synthesize relevant academic findings and identify patterns, gaps, and implications across studies.

The literature was sourced using several well-established academic databases, including Scopus, Web of Science, PubMed, and Google Scholar. These databases were selected due to their

extensive coverage of peer-reviewed journals across disciplines relevant to communication, management, psychology, and public health. The literature search was performed using a set of predetermined keywords and Boolean operators to ensure accuracy and relevance. Core keywords used included "strategic communication," "crisis management," and "public trust," as these represented the conceptual backbone of the review. Additional search terms such as "crisis communication," "risk communication," "trust-building," "leadership communication," and "health crisis" were incorporated to capture terminological variations and broaden the search scope.

Boolean operators such as AND and OR were employed to structure search queries strategically. For example, queries such as ("strategic communication" OR "communication strategy") AND ("crisis management" OR "crisis response") AND ("public trust" OR "trust") were used to retrieve studies that explicitly addressed the interplay between these three core constructs. This systematic query design facilitated the identification of studies adopting interdisciplinary approaches, as is often the case in crisis communication research. To ensure inclusivity, the search strategy also included non-English language studies where relevant regional contexts were deemed crucial. However, only studies with reliable translations or those originally published in English were selected to maintain consistency and comparability.

Inclusion criteria required that selected studies be published in reputable, peer-reviewed journals between the years 2000 and 2024. Studies had to demonstrate empirical analysis involving the variables of interest—strategic communication, crisis management, and public trust. Studies were also required to provide clear methodological descriptions and contextual relevance, especially focusing on crises such as pandemics, natural disasters, or large-scale organizational crises. Both qualitative and quantitative studies were considered, including case studies, randomized control trials, cohort studies, and mixed-method research. This diversity of methodological approaches was essential for capturing the multifaceted nature of the research question.

Conversely, exclusion criteria were established to ensure methodological rigor and thematic relevance. Non-empirical works such as opinion pieces, editorials, theoretical essays without data, and grey literature were excluded. Studies that failed to explicitly explore the link between strategic communication and public trust within a crisis management context were also omitted. Literature lacking operational definitions or empirical measurements of key variables was excluded to avoid interpretive ambiguity. Similarly, studies published before 2000 were considered outdated and excluded due to their limited relevance to contemporary digital and social media contexts.

The literature selection process employed a two-stage screening procedure. In the initial stage, titles and abstracts were screened to assess relevance based on the presence of keywords and thematic alignment. Duplicate entries were removed using reference management software such as Mendeley and EndNote. In the second stage, full-text articles were reviewed for methodological clarity, conceptual alignment, and empirical rigor. Studies meeting all inclusion criteria were retained and entered into a data extraction matrix for systematic analysis.

A critical component of the selection process was inter-rater reliability, where multiple reviewers independently assessed the relevance and quality of studies. Discrepancies were resolved through consensus discussions, thereby enhancing the objectivity and reliability of the review. A PRISMA

flow diagram was utilized to visually document the selection process, showing the number of records identified, screened, and included.

For each selected study, data were extracted and organized into a structured matrix capturing elements such as study design, sample characteristics, crisis context, definitions and measurements of public trust, strategic communication strategies used, and outcomes related to crisis management. This data extraction formed the foundation for thematic analysis.

Qualitative analysis software such as NVivo and ATLAS.ti was used to facilitate thematic coding. Themes were identified based on recurring patterns in the strategies employed and their outcomes, particularly in relation to public trust. Coding consistency was ensured by cross-referencing with inclusion criteria and theoretical frameworks. This analytical phase allowed the researchers to synthesize diverse findings into coherent narratives about best practices and challenges in crisis communication.

To enhance the robustness of the findings, triangulation techniques were applied by comparing qualitative and quantitative results, as well as aligning them with policy documents and existing theoretical models. The use of both narrative synthesis and thematic coding provided a comprehensive understanding of how communication strategies influenced public trust during crises.

The review also applied a chronological framework to trace the evolution of strategic communication and public trust dynamics over time. This enabled the identification of shifting trends and highlighted innovations or persistent gaps in crisis response strategies. Studies offering longitudinal insights were particularly valuable for capturing changes in public perception and institutional communication strategies.

Throughout the methodological process, ethical considerations were maintained by only including publicly available studies and ensuring full transparency in data handling. All procedures adhered to best practices in narrative review research, incorporating rigorous documentation of every step. This includes detailed records of search queries, inclusion decisions, coding schemes, and data sources, allowing for replication and verification.

In conclusion, the methodology adopted in this narrative review integrates a systematic approach to literature search, strict inclusion and exclusion criteria, structured data extraction, thematic coding, and triangulation. These elements collectively ensure the reliability, validity, and academic integrity of the review. The insights generated from this process aim to inform both theoretical understanding and practical applications of strategic communication in crisis management, particularly concerning the cultivation and maintenance of public trust.

RESULT AND DISCUSSION

The findings of this narrative review highlight the multidimensional impact of strategic communication in crisis management and the cultivation of public trust. Three main thematic clusters emerged from the literature: (1) Risk Communication by Government and Public Trust, (2) The Role of Digital Media in Public Engagement, and (3) Internal Organizational

Communication and Crisis Resilience. Each theme reflects how strategic communication facilitates institutional credibility, enhances public participation, and fosters organizational adaptability in times of crisis.

The first thematic cluster reveals how risk communication by governments during the COVID-19 pandemic played a pivotal role in maintaining public trust. Governments that adopted transparent, data-driven, and empathic messaging were more effective in sustaining social stability (Kim & Kreps, 2020; Dada et al., 2021). Strategic messaging was often facilitated through both traditional and digital media, incorporating timely updates and narratives designed to ease anxiety and encourage compliance (Nour & Kısa, 2024). The integration of risk communication frameworks into public policy communication helped mitigate uncertainty and anchored trust (Huang & Wang, 2022).

In democratic contexts, governments practiced two-way communication mechanisms, such as town hall meetings and online feedback channels, which increased transparency and accountability (Dada et al., 2021; Kim & Kreps, 2020). These participatory approaches fostered higher levels of public confidence, contrasting with authoritarian regimes where communication was top-down and often engendered skepticism (Huang & Wang, 2022). The evidence suggests that inclusive communication environments contribute significantly to stronger public trust, especially when messaging remains consistent and verifiable (Dada et al., 2021).

A consistent theme throughout the literature is the necessity for governments to address misinformation through official and empirically backed communication platforms (Kim & Kreps, 2020). By routinely updating public messages in alignment with changing circumstances, authorities could ensure that citizens received accurate and relevant information (Dada et al., 2021). This responsiveness correlated with increased adherence to public health measures, underlining the importance of speed and consistency in messaging (Huang & Wang, 2022; Nour & Kısa, 2024).

Furthermore, governments adopted multimodal communication strategies that combined visual, numerical, and narrative elements to clarify the severity of the pandemic and governmental responses (Dada et al., 2021; Kim & Kreps, 2020). This approach improved comprehension of complex data and contributed to the perception of transparency and competence (Nour & Kısa, 2024). The deployment of varied communication channels and techniques was thus essential in shaping public understanding and reducing anxiety (Dada et al., 2021).

Cross-sector collaboration was another effective element identified in risk communication strategies. Governments engaged with healthcare institutions, media outlets, and civil society to co-create and disseminate information, which broadened the legitimacy and reach of public messages (Huang & Wang, 2022; Kim & Kreps, 2020). These partnerships enabled messages to be technically sound while also addressing emotional and social dimensions of public perception (Dada et al., 2021).

International comparisons show that democratic countries practicing transparent and participatory communication reported higher public trust levels than authoritarian regimes. Access to accurate data and media freedom allowed democratic publics to validate information and develop a sense of agency in crisis response (Kim & Kreps, 2020; Dada et al., 2021). Conversely, the absence of

critical dialogue in authoritarian settings correlated with lower trust despite technically thorough communication (Huang & Wang, 2022).

Effective government communication also bridged gaps between empirical data and public interpretation through active monitoring of social discourse (Kim & Kreps, 2020). Narratives that reflected everyday realities enhanced relevance and relatability, furthering trust (Nour & Kısa, 2024). Interactive messaging platforms allowed citizens to seek clarification, strengthening relational trust (Dada et al., 2021).

Governments employed metaphors and symbolic narratives, such as framing the crisis as a war, to render abstract concepts more tangible (Dada et al., 2021; Huang & Wang, 2022). These storytelling devices promoted collective identity and encouraged civic solidarity (Nour & Kısa, 2024). Strategic use of symbols played a crucial role in shaping risk perceptions and motivating public cooperation (Kim & Kreps, 2020).

Feedback and evaluation mechanisms were widely implemented to assess communication impact. Public satisfaction surveys and social media sentiment analysis enabled real-time adjustments, ensuring message relevance and effectiveness (Nour & Kısa, 2024; Kim & Kreps, 2020). The use of data-driven revisions enhanced the adaptability and credibility of communication efforts (Huang & Wang, 2022; Dada et al., 2021).

Cooperation with mass media emerged as a vital strategy for managing the infodemic. Regular press briefings and validated information streams mitigated the spread of misinformation and maintained public confidence (Kim & Kreps, 2020; Dada et al., 2021). These efforts underscored the centrality of media partnerships in sustaining communication transparency and minimizing ambiguity (Huang & Wang, 2022; Nour & Kısa, 2024).

The second thematic cluster explores the use of digital media in enhancing public engagement. Social media platforms enabled rapid, interactive information dissemination, contributing to compliance and citizen satisfaction (Chen et al., 2024; Camilleri, 2021). Digital tools facilitated personalized messaging and broadened outreach to previously underserved demographics (Biernacka-Ligięza, 2021).

Governments utilized social media for live Q&A sessions, infographics, and polling features to cultivate interactive relationships with the public (Chen et al., 2024). The integration of real-time sentiment analysis allowed responsive messaging that adjusted to emerging public concerns (Camilleri, 2021). This interactivity positioned digital media as not just an information channel but a participatory governance tool (Biernacka-Ligięza, 2021).

Humor and crisis memes also featured in communication strategies, alleviating stress while posing reputational risks (Camilleri, 2021; Biernacka-Ligięza, 2021). Governments had to balance lighthearted content with factual integrity to maintain public confidence (Camilleri, 2021). Properly managed, digital humor became an effective means of humanizing government institutions (Chen et al., 2024).

Digital storytelling techniques such as video narratives enhanced emotional engagement and comprehension of complex policy decisions (Camilleri, 2021; Chen et al., 2024). However, the risk

of narrative oversimplification required vigilance to ensure that public perception remained grounded in factual accuracy (Biernacka-Ligięza, 2021).

The third thematic cluster centers on internal communication within organizations during crisis. Effective internal communication was linked to higher employee well-being and operational performance (Adamu et al., 2024; Kim, 2021). Organizations that provided timely, transparent, and empathetic communication fostered supportive environments and resilience.

Proactive communication involved clear information dissemination, feedback loops, and psychological support structures, all of which enhanced employee morale and organizational coherence (Adamu et al., 2024). The use of digital communication tools ensured continuity across geographically dispersed teams (Kim, 2021).

Training and crisis simulations helped institutionalize emergency protocols and boost employee preparedness (Adamu et al., 2024). Internal communication was also instrumental in reinforcing core values and organizational identity during disruptions, sustaining a collective sense of purpose (Kim, 2021).

Regular evaluation of communication effectiveness, via employee surveys and performance analytics, enabled organizations to adapt their strategies and respond to dynamic crises efficiently (Adamu et al., 2024). This approach underscores the strategic value of internal communication in building organizational agility and long-term resilience.

In conclusion, the findings reveal that successful crisis communication is multidimensional, relying on governmental risk communication, digital public engagement, and internal organizational dialogue. These pillars work synergistically to maintain public trust, promote adaptive behaviors, and sustain institutional performance during crises (Huang & Wang, 2022; Dada et al., 2021; Nour & Kısa, 2024; Kim & Kreps, 2020; Chen et al., 2024; Camilleri, 2021; Biernacka-Ligięza, 2021; Adamu et al., 2024; Kim, 2021).

The findings from this narrative review reinforce and expand the theoretical foundations of strategic communication in crisis contexts by affirming that an integrated approach can enhance public trust, mitigate misinformation, and improve collective crisis response (Hirschfeld & Thielsch, 2022; Voges et al., 2023). Strategic communication, when transparent and responsive, serves not merely as an informational tool but also functions as a cognitive and emotional mechanism that shapes public perception of crisis-related policies (Hirschfeld & Thielsch, 2022). This dual role of strategic communication highlights the importance of not only what is communicated but also how and when the message is delivered.

By synthesizing empirical evidence from multiple studies, this review underscores the necessity of positioning strategic communication as a central function within crisis management frameworks. Its effectiveness has a direct impact on public trust structures and the legitimacy of public policies, indicating that communication is not auxiliary to crisis management but fundamental to its success (Voges et al., 2023). The convergence of dialogic communication theory and risk communication models further substantiates the value of two-way engagement between public officials and citizens in navigating crisis dynamics (Hirschfeld & Thielsch, 2022).

Moreover, the incorporation of digital technology and social media into crisis communication theory broadens its scope, offering a modern, interactive framework to understand governmentcitizen interactions during crises (Voges et al., 2023). These platforms not only facilitate the rapid dissemination of information but also create opportunities for participatory feedback, transforming traditional communication models into more inclusive and dynamic systems. The interplay between leadership, risk communication, and digital tools demonstrates the evolving nature of strategic communication that must adapt to the digitized public sphere (Hirschfeld & Thielsch, 2022).

Cultural and contextual adaptations also emerge as critical elements in the successful implementation of communication strategies. The review illustrates that messaging tailored to local values and norms receives better public reception, supporting calls to revise universalist communication theories toward more culturally nuanced approaches (Hirschfeld & Thielsch, 2022). Similarly, the strategic use of symbolic narratives, metaphors, and visual data not only enriches the communication process but also facilitates deeper public understanding and emotional engagement (Voges et al., 2023).

This synthesis highlights that visual and interactive communication elements, integrated with statistical evidence, hold significant potential to reduce public anxiety and legitimize crisis interventions. The dialogic dimension, supported by digital platforms, enables active public participation in message construction and dissemination, fostering deeper, more sustainable trust (Hirschfeld & Thielsch, 2022).

However, the review also identifies systemic barriers that hinder the effective implementation of strategic communication. These include limited access to information, entrenched bureaucratic resistance, and fragmented information flows across government agencies (Hirschfeld & Thielsch, 2022). Misalignment between internal and external communication efforts, cultural divergences within institutions, and insufficient data integration often contribute to inconsistent messaging and public confusion (Kim & Lim, 2020).

Rigid top-down communication models present additional challenges, restricting two-way dialogue and inhibiting public involvement in feedback mechanisms (Voges et al., 2023). A lack of technological coordination and trained personnel further impairs real-time responsiveness, revealing a critical gap in digital readiness among institutions (Hirschfeld & Thielsch, 2022). These constraints are compounded by structural inflexibility and outdated communication frameworks that resist innovation (Kim & Lim, 2020).

Another key systemic obstacle is the communication gap between leadership and frontline implementers. Strategic messages often become diluted or misinterpreted at the operational level, undermining the coherence of the overall communication strategy (Kim & Lim, 2020). The deficiency in human resource development and digital communication training exacerbates this issue, limiting the potential for transparent and interactive crisis messaging (Hirschfeld & Thielsch, 2022).

From a theoretical perspective, these findings suggest the urgent need to revise strategic communication models to better address power dynamics and information control. The failure to integrate public feedback into message formulation, the disconnect between digital and traditional

communication systems, and the absence of innovative training mechanisms all reflect an outdated infrastructure that cannot meet the demands of contemporary crises (Voges et al., 2023).

Policy solutions proposed in the literature are notably multidimensional, advocating for crosssector collaboration among government, private entities, and civil society (Thakur & Hale, 2022; Greenberg, 2022). The development of integrated crisis communication frameworks that blend digital tools with participatory communication models can reduce informational fragmentation and enhance message transparency (Thakur & Hale, 2022).

Routine training and capacity-building initiatives for communication personnel are essential to ensure effective digital platform management and timely public engagement (Greenberg, 2022). Furthermore, institutionalizing data-driven, feedback-responsive emergency communication protocols can standardize communication practices across agencies (Thakur & Hale, 2022).

Emphasizing public participation in communication strategy formulation not only strengthens message relevance but also reinforces civic trust and ownership. Proactive risk communication planning, including routine simulations and crisis drills, can close information gaps and bolster public preparedness (Greenberg, 2022). Strengthening inter-agency coordination through real-time data integration systems addresses structural disjunctions and improves collaborative responsiveness (Kim & Lim, 2020).

Standardizing internal and external communication protocols ensures consistency and reduces the risk of contradictory messaging. Regulatory measures such as periodic audits of communication performance during crises further enhance system accountability and adaptive learning (Greenberg, 2022).

Technically, investments in digital infrastructure and crisis management technologies are critical for accelerating data flow and facilitating rapid decision-making. Real-time social media analytics and sentiment tracking enable governments to dynamically adjust their messaging strategies, while robust cybersecurity protocols safeguard communication integrity (Thakur & Hale, 2022).

In terms of human capital, intensive training and simulation programs can raise communication competencies across sectors. Educational curricula should embed crisis communication principles, while mentorship programs support the real-time application of these skills during actual emergencies (Kim & Lim, 2020).

Interactive forums that bring together stakeholders to co-create communication strategies help align expectations and minimize misinformation. These spaces—whether digital or physical—enhance transparency and trust by encouraging open dialogue and collective problem-solving (Thakur & Hale, 2022).

Ultimately, these proposed reforms converge on the need for a holistic, digitally integrated, and participatory approach to strategic communication in crisis contexts. This transformation requires structural adjustments, technological modernization, cultural adaptability, and sustained investment in human resources and inter-organizational trust. While this review provides a strong theoretical and empirical foundation, further research should explore longitudinal impacts of strategic communication across diverse geopolitical settings to better understand its role in crisis governance and public resilience.

CONCLUSION

This narrative review highlights the centrality of strategic communication in crisis management, especially during public health emergencies such as the COVID-19 pandemic. It demonstrates how transparency, responsiveness, and the integration of digital platforms have a measurable impact on public trust and policy compliance. Through thematic analysis, the study underscores that successful communication strategies are those that combine risk communication, visual and symbolic messaging, participatory mechanisms, and effective internal coordination.

The findings affirm that strategic communication functions not only as a medium for information dissemination but as a cognitive and emotional tool that influences public perception. Governments and organizations that adopt dialogic and proactive models of communication tend to build stronger legitimacy and social cohesion. However, systemic barriers—such as bureaucratic rigidity, lack of digital integration, and insufficient human capacity—continue to hinder optimal implementation.

Addressing these barriers requires multidimensional policy interventions, including digital infrastructure investment, adaptive training, interagency coordination, and participatory feedback mechanisms. Future research should investigate context-specific models of strategic communication that integrate cultural sensitivities, power dynamics, and evolving digital behaviors.

Ultimately, the study reinforces that strategic communication must be repositioned as a core function in crisis governance frameworks. This calls for a reconceptualization of communication strategies that are inclusive, adaptive, and embedded within institutional structures to better prepare societies for future global crises.

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